

ESF Coordinator

Stillwater County Sheriff's Office

Primary Agencies

Columbus Police Department

Support Agencies

Stillwater County Disaster and Emergency
Services

Montana Department of Justice

Introduction

Purpose

Emergency Support Function (ESF) #13 – Public Safety and Security provides city and county law enforcement (LE) officers to provide assistance to incidents that require additional measures that ensure the safety of the public or security as the result of an actual or anticipated natural/manmade disaster or an act of terrorism.

Scope

ESF #13— Public Safety and Security is activated during actual or anticipated natural/manmade disaster or an act of terrorism that requires additional measures that ensure the safety and security of the public. The ESF #13 Coordinator is Stillwater County Sheriff's Office (SCSO) as the elected Sheriff is the legal law enforcement authority under Montana Code Annotated (MCA).

If the emergency is contained completely within the City of Columbus the Police Department may, at the discretion of the Police Chief and if agreed to by SCSO, substitute in as the ESF Coordinator following the policies, actions and responsibilities in this plan.

This ESF does not supersede or override the policies or mutual aid and assistance agreements of any local, state or federal jurisdiction, government or agency. All LE departments and agencies retain all specific responsibilities accorded to them by statute, regulation, policy or custom.

Terrorism & Authority: ESF #13 is a support function aimed at public safety and security. It is separate from the law enforcement mission addressed under the authorities of the Sheriff's Office or Municipal Police Departments in MCA and in supporting law enforcement and investigation SOPs or other related documents kept by the SCSO. ESF #13 does not interfere or conflict with the responsibilities to perform law enforcement under existing SCSO plans.

Individuals from ESF Coordinator or Primary Agencies conducting operations under ESF #13 will still be considered to be performing their regular duties and will be entitled to all appropriate privileges and immunities.

ESF #13 activations in response to an act of terrorism or other incident under federal authority will focus on support to the impacted area and the ability to provide public safety and security. ESF #13 will not impede or conflict with federal responsibilities to prevent and investigate any acts under federal authority.

Public Safety and Security operations generally include:

1. Missions that include support to disasters/emergencies to provide for public safety in facilities such as housing shelters, access points, traffic control, crowd control and/or supplemental officers at areas of large gatherings.
2. Missions that include support to disasters/emergencies to provide security at critical local infrastructure and security at locations such as Points of Dispensing (PODs), Incident Command Post (ICP), Spike Camps, Emergency Operations Center (EOC), or during the moving of supplies such as medication that require protection.

Traditionally the majority of ESF #13 missions require sworn LE, armed and trained in the execution of a wide range of activities. However, based on the requirements of the specific mission, ESF #13 may use non-traditional resources such as Sheriff Office Reserve Deputies, Police Department Reserves or part time officers, private sector or NGO to meet the requirements of the mission.

These resources may be in the form of individuals and/or organizations with specific skills or capabilities that are trained, capable and willing to assist ESF #13 as volunteers or contracted support. The specific authorities, skills or capabilities of these individuals or groups must match the requirements of the mission. Safety and security responsibilities performed by private sector and NGOs are generally limited to requirements at specific locations, such as shopping centers, private buildings, critical infrastructure locations, special events and contracted to the local government at buildings. However, overall public safety and security responsibility remains with the local LE agencies.

Policies

Table 13-1. Policies

General	<ul style="list-style-type: none">• ESF #13 is activated by SCSO or by SC DES upon notification of a potential or actual incident or event that requires additional measures to ensure the safety and security of the public as the result of an actual or anticipated natural/manmade disaster or an act of terrorism.• ICS and NIMS principles shall be followed for all emergencies or disasters.• Actions initiated under ESF #13 are coordinated and conducted cooperatively with federal, state and local landowners, agencies and incident management officials and with private entities as required.• Priority is given to missions related to life safety, followed by missions that address security and then missions that address critical infrastructure/property.• Additional resources should first be secured through mutual aid and assistance agreements, then to the State of Montana SECC who can access other state agencies, the Emergency Management Assistance Compact (EMAC) and/or federal resources through the Emergency Federal Law Enforcement Assistance Act.• The ESF #13 Coordinator determines the need for and appropriate missions for non-traditional resources.• LE Officers or non-traditional resources from outside agencies will utilize their parent agency policies while detailed into an incident.
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Public Safety	<ul style="list-style-type: none"> Provides security and conducts vulnerability assessments at housing shelters, access points, traffic control, crowd control and/or supplemental officers at areas of large gatherings related to the incident.
Security	<ul style="list-style-type: none"> Provides personnel to perform security and conducts vulnerability assessments at locally owned critical infrastructure sites as needed including but not limited to: communications sites, water facilities, emergency services sites, food and agriculture sites, transportation systems (roads/bridges) and government buildings/facilities. Provides security and conducts vulnerability assessments as requested by the Incident Commander/ Unified Command or by the EOC manager at locations such as Points of Dispensing (PODs), Incident Command Post (ICP), Spike Camps, Emergency Operations Center (EOC), or during the moving of supplies such as medication that require protection Provides site security for visiting emergency responders at housing and work sites.

Concept of Operations

General

SCSO organizes the ESF staff and support agencies based upon the core functional areas described in the preceding paragraphs. ESF #13 organizes and coordinates the capabilities and resources of the local government to ensure the safety of the public or security during a large scale disaster/emergency.

ESF #13 is scalable to meet the specific needs of each incident, based upon the nature and magnitude of the event, the suddenness of onset, and the availability of local resources.

Support agencies will provide assistance under the Incident Command System in place to the ESF Coordinator and Primary Agencies in line with their agency mission and functions.

Table 13-2. Functional Categories, Actions and Responsibilities

	ESF Primary Agency	ESF Responsibilities
General	SCSO	<ul style="list-style-type: none"> SCSO, as the ESF #13 Coordinator provides information to the Unified Command Group through the chain of command for the duration of the incident. Determines the need for additional LE or non-traditional resources to assist or augment local public safety and security capacity. Coordinates primary and support agencies for planning and operational needs. Manages and coordinates ESF #13 resources coming in from outside agencies.

Emergency Support Function #13- Public Safety and Security

		<ul style="list-style-type: none"> • Determines the need for and appropriate missions for non-traditional resources. • Coordinates resolution of conflicting operational demands for resources. • Coordinates logistical support for ESF #13 resources to maintain operational readiness. • Provides incident and situational reports and assessments as required.
Public Safety	SCSO	<ul style="list-style-type: none"> • Communicates with the ESF Coordinator to ensure knowledge and needs of Public Safety Operations during the planning cycle and operational periods. • Conduct vulnerability assessments at sites identified by the IC/UC or EOC Manager and determine resources needed to provide for public safety at each site • Assign appropriate resources to sites including housing shelters, access points, traffic control, crowd control and/or other points of large gatherings related to the incident. • Establish information sharing with local and other LE agencies participating in the incident through the MATIC or other programs such as LEEP.
Security	SCSO	<ul style="list-style-type: none"> • Communicates with the ESF Coordinator to ensure knowledge and needs of Security Operations during the planning cycle and operational periods. • Coordinate with the facilities staff in ESF #7 to conduct vulnerability assessments at proposed sites (new locations) prior to setting up operations at that location • Provide vulnerability assessments at existing sites. • Provide security at existing sites and new locations during required times up to 24/7 operations. • Participate in planning to ensure security of resources during the arrival, transportation, storage and dispensing of special items such as medication or supplies. • Provide security for special items such as medication or supplies during its arrival, transportation, storage and dispensing. • Provide vulnerability assessments and on-site security to locally owned critical infrastructure as needed including but not limited to: communications sites, water facilities, emergency services sites, food and agriculture sites, transportation systems (roads/bridges), and government buildings/facilities. • Provide security and conducts vulnerability assessments as requested by Incident Commander/ Unified Command or by the EOC manager at locations such as (PODs), (ICP), Spike Camps, (EOC), or during the moving of supplies such as medication that require protection • Provide site security for visiting emergency responders at housing and work sites.

Organization—Response Structure

ESF #13 operates under the direction of SCSO. SCSO will identify and provide a coordinator based on the assistance needed for an ESF #13 incident. SCSO provides the point of contact and represents ESF #13 in its dealings with any work at the Emergency Operations Center or Multiagency Coordinating Groups (MAC Group).

When ESF #13 assistance involves only one jurisdiction (City/ County) the agency with jurisdiction in that area may provide an individual to fill the ESF coordinator function as the point of contact to represent ESF #13 in its dealings with the Emergency Operations Center or Multiagency Coordinating Groups (MAC Group). This requires agreement between the police department and SCSO as described in this ESF under "Scope".

ESF #13 will have staff on duty at the Joint Field Office (JFO) as needed, for the duration of the emergency response period.

Signatures

We, the undersigned, understand our roles and responsibilities as outline in ESF #13.

Carol Arkell
Stillwater County Disaster and Emergency Services

Charles Kem, Sheriff
Stillwater County Sheriff's Office

Jacob Ward, Chief
Columbus Police Department